



Leicester and Leicestershire Working Together Strategic Transport Priorities

2020-2050



Draft: January 2020

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1. Foreword

1.1 A foreword will be included in the final document.



2. Purpose

Aims

- 2.1 This document has been prepared by Leicestershire County Council and Leicester City Council to outline priorities for the two Local Transport Authorities. It highlights where the two authorities will work together to deliver common transport aims and objectives, including those in support of the Leicester and Leicestershire Strategic Growth Plan (LLSGP). The principal aims are to:
 - improve connectivity;
 - support and drive the economy to unlock growth;
 - create high quality environments for communities to thrive;
 - ensure development is sustainable and maximises social and environmental benefits;
 - support the transition to a low carbon and circular economy;
 - support national and international efforts in combatting the impacts of and adapting to climate change;
 - maximise opportunities from technological innovations;
 - address wider social challenges including accessibility, severance, and deprivation;
 - improve public health, by tackling sedentary behaviour and poor air quality;
 and
 - focus transport investment and funding to achieve the biggest impact for the City and County.
- 2.2 This document provides an agreed framework which will seek to prepare the network for future advances in technology and changing travel and mobility patterns (e.g. Mobility as a Service and electric and autonomous vehicles) and deliver transformative change in transport and development.

Objectives

- 2.3 The objectives of this document are to:
 - set out the Local Transport Authorities' transportation priorities to meet the challenge of economic and housing growth in the city and county;
 - underline the need for continued investment in Leicester and Leicestershire's transport systems and supporting infrastructure;
 - provide a framework for the work that has been, and is being, done to identify transport investment to support growth; and
 - summarise how the Local Transport Authorities' will continue to work together to identify further transport investment requirements towards 2050.
- 2.4 This document is not intended to provide a detailed list of investment proposals or transport requirements and the LTAs will continue to prepare their own specific detailed plans and strategies that will set these out,

including respective Local Transport Plans. Infrastructure requirements because of local growth and development will continue to be included within Local Plans.

Working together

Leicester and Leicestershire

- 2.5 The LTAs have a strong track record of partnership working to develop and deliver strategies and programmes such as Park and Ride, bus priority corridors, Leicester and Leicestershire Rail Strategy and the Leicester and Leicestershire Integrated Transport Model. Traffic, transport and roadworks information is co-ordinated through local media and our 'Choose How You Move' travel marketing campaign and web-based information service.
- 2.6 The strength of the LTAs' partnership working is also recognised by wider organisations, including the Leicester, Leicestershire and Rutland Road Safety Partnership; Midlands Connect; and the Leicester and Leicestershire Local Enterprise Partnership.

Partners

- 2.7 The delivery of transport investment at the right time and in the right place in Leicester and Leicestershire will require the continued engagement and cooperation of key partners including:
- 2.8 National: Department for Transport (DfT); Department for Environment, Food & Rural Affairs (Defra); Joint Air Quality Unit (JAQU a Defra/DfT partnership); Ministry of Housing, Communities and Local Government (MHCLG); Department for Business, Energy and Industrial Strategy (BEIS); HS2 Ltd; Highways England; Network Rail; British Cycling; Living Streets; Sustrans and Homes England.
- 2.9 Regional: Midlands Connect; Transport for the East Midlands and East Midlands Airport.
- 2.10 Local: Local Authorities; the Leicester and Leicestershire Local Enterprise Partnership (LLEP); businesses, including universities and developers; bus and rail operating companies and other transport providers; transport interest groups; NHS; schools and residents.

Aligning plans and strategies

2.11 The Leicester and Leicestershire Strategic Transport Priorities document has been developed to align with wider local, regional, and national transport and planning policy, including the Strategic Growth Plan, Local Plans, the emerging Local Industrial Strategy, Midlands Connect Strategy, Transport for the East Midlands Priorities and DfT priorities and programmes.

- 2.12 This Plan will support the planning policy principles of:
 - encouraging patterns of development which reduce the need to travel;
 - the sustainable travel hierarchy which prioritises and promotes walking, cycling, public transport and car sharing in preference to single occupancy car use for movement of people;
 - reducing environmental and climate change impacts, including carbon emissions; and
 - encouraging efficient and sustainable movement of freight.
- 2.13 Transport is inextricably linked to several wider policy areas, including air quality, the environment and climate change, economic growth, housing and health inequalities. These considerations have been included within the development of this priorities document and will continue to play a fundamental role in influencing the future development of transport interventions within Leicester and Leicestershire.
- 2.14 The key national, regional and local plans and strategies that will be important to focus transport investment in the city and county are shown in the diagram on page 8.

Key Policy Drivers

- 2.15 Current Government policy is driven by the following key factors:
 - Economic growth;
 - Housing delivery;
 - The environment and climate change;
 - Health and wellbeing; and
 - Social mobility and inclusion.
- 2.16 At present the country is failing to provide enough housing to meet the needs of the growing and changing population. People also need jobs, and it is important that we continue to have a strong, prosperous and growing economy. Housing delivery and growth are at the heart of national Government policy.
- 2.17 Growth will inevitably generate additional travel demands, which will have implications for the environment and climate change. It is acknowledged that transport has a role to play in mitigating this impact. LTAs must take a leadership role in building on the global, national, and local commitments made to address the situation and we will do this by working with partners to act within Leicester and Leicestershire. Local authorities and partners have a key role to play if we want to accelerate the use of low-carbon transport and clean up our air, as we move together towards a zero-emission future.
- 2.18 The emergence of new technological innovations, such as electric vehicles, will clearly play a significant role in helping to reduce environmental impact, whilst also opening new opportunities for the efficient operation of our

transport networks. The LTAs are committed to embracing these opportunities and look forward to developing innovative measures to enable people to travel more effectively, sustainably and efficiently.

Local Transport Plans (LTPs)

- 2.19 Aligning policies and resources in the City and County Councils' respective LTPs will be essential to delivering the common priorities outlined in this document. The LTPs will provide more detail of the transport projects and strategies for their funding and delivery.
- 2.20 Leicestershire County Council's current LTP3 sets out the County Council's overall transport strategy framework to 2026. Since its approval in 2011, a number of separate policies and strategies have either been or are in the process of being developed and approved e.g. Asset Management, Passenger Transport and Network Management. These separate policies and strategies amplify and develop areas of LTP3. Given this, and the age of LTP3, the council intends to assess LTP3, with a view to considering its replacement.
- 2.21 Leicester City Council's LTP3 currently sets out the transport strategy framework for the city to 2026. Since 2011, a number of individual transport and related documents have been approved, which provide action plans for cycling, air quality, the economy and parking. The council intends to develop a new LTP4 document, with consultation expected in 2020.



Department for Business, Energy and Industrial Strategy

UK Industrial Strategy

Department for Environment, Food and Rural Affairs

- Clean Air Strategy
- · Clean Growth Strategy
- 25 Year Environment Plan

Department for Transport

- MRN and Local Large Majors Investment Planning
- Road to Zero
- Transport Investment Strategy
- Rail Network Enhancement Pipeline
- Cycling & Walking Investment Strategy
- Inclusive Transport Strategy

Highways England

• Roads Investment Strategy 2

High Speed Two

• Emerging Phase 2b Hybrid Bill

Ministry for Homes, Communities, and Local Government

- Housing White Paper
- National Planning Policy Framework

Network Rail

• Strategic Business Plan

Public Health England

 Working Together to Promote Active Travel

Key national, regional and local plans and strategies

Highways England Route Strategies

- London to Leeds
- London to Scotland East
- North and East Midlands
- South Midlands

Midlands Connect

- A46 Corridor Study
- A5 Corridor Study
- A50 Corridor Study
- Accelerating the HS2 East Midlands Hub
- Access to HS2
- Midlands Motorway Hub
- Midlands Rail Hub
- Routes to Growth

Midlands Connect / Transport for the East Midlands

 Shared Vision for the East Midlands

Network Rail

 London North-Eastern and East Midlands Business Plan

Local

- Local Authority Local Plans
- Local Industrial Strategy
- Leicester Local Transport Plan
- Leicestershire Local Transport Plan
- Strategic Growth Plan
- LLSTP
- Leicestershire Environment Strategy 2018
- Leicester and Leicestershire Rail Strategy
- Prospectus for Growth
- Leicester and Leicestershire Energy Infrastructure Strategy

3. National and Regional Context

Introduction

3.1 Leicester and Leicestershire cannot operate in isolation if the area is to achieve its housing and economic growth ambitions. This section sets out the wider regional and national context within which the LTAs operate, develop and deliver local strategies, identify opportunities for scheme funding and develop successful bids. It is also important that the LTAs ensure that schemes developed by other organisations, or on their networks, mitigate their impact on the local highway network and, where possible, enhance it.

National Context

Department for Transport (DfT)

- 3.2 Although not directly responsible for the road network, the DfT sets the strategic direction for Highways England and local highway authorities and provides ring-fenced funding for certain projects. It is also responsible for rail policy and investment, and for undertaking the franchising process by which train operating companies are selected to run train services.
- 3.3 DfT's current priorities are to boost economic growth and opportunity, improve journeys and provide safe, secure, and sustainable transport.

National Infrastructure Commission (NIC)

- 3.4 The NIC provides the Government with impartial, expert advice regarding long-term infrastructure challenges.
- 3.5 Government has tasked the NIC with three high-level objectives: Support sustainable economic growth across all regions of the UK, improve competitiveness; and improve quality of life.
- 3.6 The NIC identifies improvements in transport networks as a key mechanism which can support these objectives. The organisation has some ability to influence road and rail programmes.

Highways England

- 3.7 Highways England is responsible for operating and maintaining the strategic road network (SRN) in England. In Leicester and Leicestershire, this is comprised of sections of the A46, A5, A50, and M1. It also administers some competitive funding opportunities on behalf of DfT.
- 3.8 Highways England's priorities are set by DfT, through Roads Investment Strategies (RIS). The <u>Draft RIS2</u>, covering 1 April 2020 to 31 March 2025 (published in October 2018) includes:

- DfT's vision towards 2050 for a safer, greener, smarter, more reliable and better integrated network, which supports the economy; and
- Requirements for Highways England to work more closely with stakeholders, including sub-national transport bodies (see 3.20 Midlands Connect, below) and local authorities.

Network Rail

- 3.9 Network Rail owns and operates the railway infrastructure network (track, tunnels, signals etc) in England, Wales, and Scotland. It also receives occasional opportunities for funding from DfT / HM Treasury for bespoke additional projects through the Budget.
 Network Rail publishes five-yearly Strategic Business Plans, accompanied by individual route strategic plans.
- 3.10 Network Rail's current <u>Strategic Business Plan</u> and <u>London North-Eastern and East Midlands Route Strategic Plan</u> run from 2019 to 2024. Current priorities are improvements for passengers, jobs and housing and supporting British technology and innovation.

High Speed Two (HS2)

- 3.11 The HS2 vision is to be a catalyst for growth across Britain. Amongst other things, the project aims to:
 - bring together regional clusters of highly-skilled manufacturing, universities, research centres and technology;
 - enable greater pooling of people and capital around the UK's regions;
 - create better access to new markets and investments, nationally and globally;
 - support the distribution of the business and professional services market;
 and
 - provide the Midlands and North with access to a critical mass of skills, services, and supply chains.

Department for Environment, Food, and Rural Affairs (Defra)

- 3.12 Defra is the UK government department with responsibility for safeguarding the natural environment, supporting the food and farming industries, and sustaining a thriving rural economy. Its priorities include a cleaner, healthier environment, benefiting people and the economy; and a rural economy that works for everyone, contributing to national productivity, prosperity and wellbeing.
- 3.13 Due to the links between transport and the environment, there are a number of policies and papers published by Defra which have direct implications for the city and county. Chief amongst these are the Clean Air Strategy, Clean Growth Strategy and Carbon Plan.

Department for Business, Energy & Industrial Strategy (BEIS)

- 3.14 The Department's relevant priorities are to deliver an ambitious industrial strategy, maximise investment opportunities and bolster UK interests and promote competitive markets and responsible business practices.
- 3.15 The Industrial Strategy: 'Building a Britain fit for the future' White Paper (updated June 2018) sets out key policies to achieve these priorities. It is an important document that influences the future development of transport networks.

Ministry of Homes, Communities and Local Government (MHCLG) and Homes England

- 3.16 MHCLG's principal objectives are to deliver the homes that the country needs and to support Local Authorities to deliver high quality services that are sustainable financially. Its ambition is to support the delivery of 300,000 additional homes a year on average by the mid-2020.
- 3.17 Homes England's priorities, as set out in its Strategic Plan 2018-2023, are to accelerate housing through driving positive market change, releasing more land to developers and ensuring that people in England have access to homes in the right places.
- 3.18 To support these priorities, Homes England collaborates with infrastructure providers, including transport providers, to ensure that infrastructure provision aligns with housing delivery. This includes providing investment such as the £5.5billion Housing Infrastructure Fund, aimed at providing infrastructure up front to unlock significant housing growth.

Public Health England

3.19 Public Health England's priorities to 2020 are set out in its Strategic Plan. These include improving the public's health and wellbeing through a place-based approach that engages local communities, building on their assets and addressing the wider determinants of health, including the built and natural environment.

Regional Context

Midlands Connect

3.20 Midlands Connect is a non-statutory Sub-national Transport Body, made up of 11 LEPs and 28 local authorities across the East and West Midlands. It identifies and recommends the projects needed to improve the connectivity of the region's key locations, to provide the greatest economic and social benefits for the Midlands and the UK as a whole. Its 25-year transport strategy focuses on improving connectivity in the Midlands to boost the economies of both the region and the UK.

- 3.21 Midlands Connect and Transport for the East Midlands have published a Shared Vision for the East Midlands. This outlines a set of strategic transport priorities for the region (see 3.24 below).
- 3.22 The Midlands Connect Strategy supports the need for a Major Road Network (MRN), which is a network of non-trunk A roads with near-equal importance to the SRN in terms of connecting the regional economies and supporting growth. Midlands Connect has carried out a study to develop the concept of a Midlands MRN and identify priorities for investment.
- 3.23 The LTAs are members of Midlands Connect and sit on the Steering Groups for all the various studies relating to the Leicester and Leicestershire area, including the A46 and MRN Steering Groups. Outside of the Steering Groups and Midlands Connect Board, the LTAs engage directly with Midlands Connect to ensure that work across all three organisations is coherent and consistent.

Transport for the East Midlands (TfEM)

3.24 TfEM is made up of nine local highway authorities, who are brought together as East Midlands Councils. It provides collective leadership on strategic transport issues, agrees priorities for major investment, and collectively inputs into Midlands Connect, DfT, and delivery bodies such as Highways England and Network Rail. TfEM enables the East Midlands local authorities to talk with one voice and represent East Midlands interests at a regional and national level.

Regional Priorities

3.25 The table below sets out the Midlands Connect and TfEM priorities for the East Midlands Region, demonstrating where there are common priorities which will impact on the Leicester and Leicestershire area. These are considered in more detail in Section 5, Theme1: Travel Between Cities.

	A46 Growth Corridor	A5 Growth Corridor	Transforming East-West Connectivity	Access to East Midlands Airport	Midland Mainline Improvements	Making the most of HS2 (including accelerating Toton Hub)	Midland Rail Hub
Midlands Connect	X	Χ	X	X		X	X
TfEM	Χ	X	Х	Х	Х	X	

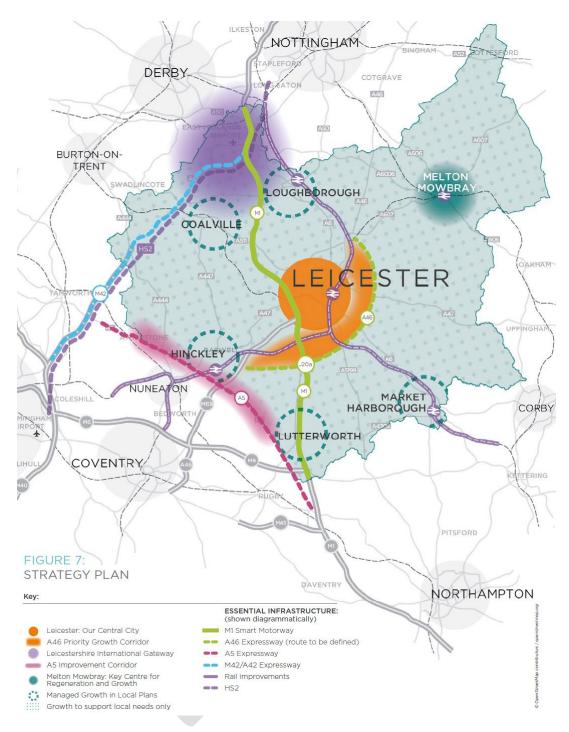
4. Leicester and Leicestershire Growth Context

Introduction

- 4.1 The Leicester and Leicestershire area are facing significant housing and economic growth in the future and this will bring challenges through the need for new and improved transport infrastructure. A number of key strategies and plans covering the city and county area will help guide and secure future investment.
 - Leicester and Leicestershire Strategic Growth Plan
 - Leicester and Leicestershire Enterprise Partnership Local Industrial Strategy
 - Local plans, Local transport plans, local economic strategies and joint infrastructure programmes
- 4.2 These plans and strategies will identify the need for transport infrastructure that will allow the transport authorities to plan to secure the necessary investment from a range of sources, including Government, Midlands Connect, LLEP, council and private sector funds.

Leicester and Leicestershire Strategic Growth Plan

- 4.3 The Leicester and Leicestershire Strategic Growth Plan was approved in December 2018. It was developed through a partnership of Leicester City and Leicestershire County Councils, the seven local borough and district authorities and the Leicester and Leicestershire Enterprise Partnership (LLEP). The plan puts forward proposals for future development, including housing provision, that will be needed to support population change, meet housing needs and support economic growth to 2050.
- 4.4 The plan estimates that Leicester and Leicestershire will need 96,580 new homes and 367-423 hectares of employment land from 2011-2031. Beyond 2031, the plan identifies the need for a further 90,500 dwellings and additional employment land. The Strategic Growth Plan provides a framework to guide the location of development in Local Plans.
- 4.5 The Strategic Growth Plan identifies the following areas to focus future development:
 - Leicester City, particularly the Strategic Regeneration Area;
 - A46 Priority Growth Corridor to the south and east of Leicester;
 - Leicestershire International Gateway, including the Airport, East Midlands Gateway freight terminal and the proposed HS2 station at Toton;
 - A5 Improvement Corridor; and
 - Melton Mowbray centre for regeneration and growth.



Leicester and Leicestershire Strategic Growth Plan – Spatial Strategy. December 2019 (map created by Dinc Creative)

- 4.6 Major infrastructure improvements will be needed to accommodate new growth which is focussed on major transport corridors:
 - Investment in city transport infrastructure to support improved accessibility to and within the city – principally the hub and spoke plan for bus corridors and park and ride and cycling/walking corridor improvements;

- Improvements to the city centre to improve it as a travel hub including rail and bus station enhancements together with connecting links;
- A new A46 link road to the south and east of Leicester, connecting the M1 to the south-west and A46 to the north-east of Leicester, to create a new priority growth corridor. Decisions about the route of the link road will be subject to extensive further development work and consultation.
 Connecting infrastructure will be required into city radial transport corridors;
- The A5 and A42 would need to be upgraded;
- Improvements to the M1;
- Improved railway lines and services from Leicester to Coventry and Birmingham, as well as improvements to the Midlands Mainline and a link to HS2 at Toton;
- Potential new rail services, including possible re-opening of the Leicester to Burton railway line;
- Investment in a new outer distributor road for Melton Mowbray, as part of a wider Melton Mowbray Transport Strategy; and
- Identification of, and improvements to, the Major Road Network, including works to reduce congestion, improve safety and address environmental issues along the A511/A50 corridor.
- 4.7 Delivery of the growth strategy will require alignment of local, regional and national infrastructure plans and strategies and substantial funding from Government, LLEP, Midlands Connect and the private sector.

Leicester and Leicestershire Enterprise Partnership – Local Industrial Strategy

4.8 The LLEP is preparing a Local Industrial Strategy (LIS) for the city and county, with the intention of identifying areas and sectors of focus to maximise future economic growth and productivity. The LIS is in preparation and, under a framework to deliver a healthy climate for growth, will include transport infrastructure requirements both to help promote and support opportunities for economic growth. This will draw on the future infrastructure requirements set out in this document.

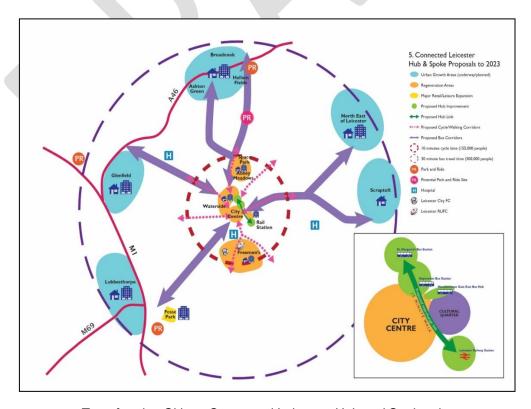
Local Plans, Local Economic Strategies and Joint Infrastructure Programmes

- 4.9 The Local Planning Authority's local plans identify specific future development requirements for housing, employment, retail and leisure uses and the transport infrastructure required at the local level to allow development to be delivered. The LLSTP and local transport plans for the city and county will assist in providing a framework for these requirements, alongside the Strategic Growth Plan.
- 4.10 Leicestershire County Council's Strategic Plan 2018-22 includes five strategic outcomes in its vision for Leicestershire:

- Strong Economy;
- · Wellbeing and Opportunity;
- · Keeping People Safe;
- Great Communities; and
- Affordable and Quality Homes.

The strategy and priorities set out in the LLSTP outline an approach where transport is a key enabler to achieve these goals.

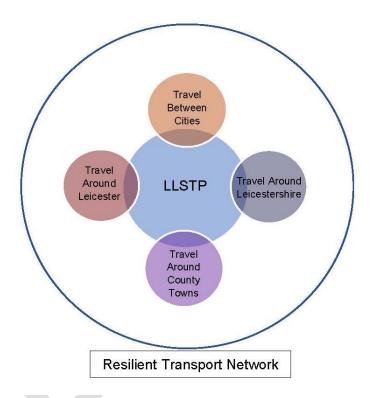
- 4.11 Many of the local councils have also developed their own economic action plans and strategies to support economic growth and productivity, including specific transport interventions, for instance the Connecting Leicester programme of cycling and walking improvements.
- 4.12 The City and County Councils have also developed joint infrastructure investment programmes, including the A426 Better Bus scheme and the Leicester North West Major Transport Programme, designed to support major developments on the edge of the city and improve connectivity. Led by the City Council, the two LTAs are working jointly to develop a programme of sustainable transport improvements for the city urban area as part of the Government's Transforming Cities Fund, designed to support city regeneration and growth through investment in bus and cycling infrastructure, particularly in the central regeneration areas and to link with planned growth to the North and West. This hub and spoke concept will subsequently be applied to the South and East of the city, particularly responding to future growth planed in these areas.



Transforming Cities - Connected Leicester Hub and Spoke plan

5. Strategic Transport Priorities Themes

- 5.1 Five Strategic Transport Themes have been developed, which cover the interconnected transportation issues that arise across distinctive parts the city and county and those that extend beyond the area, connecting with other cities. The themes summarise the transport aims, challenges and priorities for the City and County and where the two LTAs can work together to ensure coordination and added value to transport schemes.
- 5.2 The five themes cover the transport movements in and out of the area to other cities and places, movement within the City urban area and county towns and movement around Leicestershire, as well as ensuring a transport network which is resilient to growth pressures. The themes are shown in the diagram below.



- 5.3 For each theme a time period for the delivery of projects and programmes is shown as follows:
 - Short term priorities over the period to 2025, which is a reasonable timeframe to identify schemes that are likely to be programmed for delivery, where funding is identified or there is a reasonable prospect of it being secured;
 - Medium term projects are shown to 2036, which accords with timeframes set out for infrastructure delivery in the Leicester and Leicestershire Strategic Growth Plan and most Local Plans. Some regional projects identified in Midlands Connect and Transport for East Midlands strategies may also be deliverable in this timeframe; and

 Long term priorities are set to 2050, which reflects the period over which major regional transport infrastructure projects might be expected to be delivered, including those in Midlands Connect and Transport for East Midlands Strategies.

Theme 1: Travel Between Cities

Introduction

- 5.4 The City of Leicester is at the centre of Leicestershire County, surrounded by smaller county towns and villages. Leicester is well-located in terms of its proximity to other cities, being approximately 27 miles from Coventry, 45 miles from Birmingham, and 100 miles from Leeds and London. Within the East Midlands, Nottingham, Derby, and Lincoln are all less than 60 miles from Leicester city centre. The City is also within the logistics 'Golden Triangle' between the M42, M1, and M6 motorways. This central location means that investment in strategic infrastructure has the potential for significant regional and national benefits.
- 5.5 This proximity has led to strong demand for travel between the cities, for commuting, business, leisure, and tourism purposes. Improving connectivity between Leicester and other cities will bring opportunities for significant economic growth, by encouraging more people to choose Leicester as a place to invest, work, shop, or visit for tourism. However, it is important to note that most inter-city travel will be via private vehicle or rail. Whilst the LTAs encourage the use of sustainable travel for shorter journeys, bus or mass rapid transit services are rarely practical or financially viable for longer, intercity connectivity. Commercial coach services are a notable exception and have a role to play in mid- and long-distance connectivity to cities which are not easily accessible by rail.
- 5.6 Therefore, the LTAs' focus for measures to support inter-city travel to 2050 will be on strategic road and rail schemes, both to secure delivery of schemes which are already in development, and to develop and deliver further schemes which future-proof the inter-city road and rail networks. These support the priorities for Midlands Connect and Transport for the East Midlands.
- 5.7 The following sets out our aims, challenges and priorities for short, medium and long-term investment for movement between Leicester and other cities.

Aims, Challenges, and Priorities

AIMS

- Improve road and rail connectivity between Leicester and cities outside of the County, including Birmingham and Coventry to the West.
- Take full advantage of the opportunities for connection to Birmingham, Leeds. London etc which will result from HS2.
- Ensure that Leicestershire's inter-city road and rail networks are fit for purpose and able to adapt to future technologies, changing travel patterns and the impacts of a changing climate.
- Encourage increased inward investment, to support economic growth, housing, and jobs within the county, the Midlands and the UK more widely.

CHALLENGES

- People are increasingly likely to live in a different area to where they work. This results in increased demand for commuter travel. Commuter travel to/from outside the County, or to/from rural villages is likely to be by private car, resulting in further pressure on the road network.
- Unreliable journey times by road. Parts of the M1, A5, A46, M69, A42 and A50 corridors experience localised congestion and inconsistent route quality. Journey times can vary considerably by time of day and from one day to the next. Unreliable journey times have a significant impact, particularly for freight, commuter, and business traffic.
- Lack of fast, direct cross country rail services. Leicester has good connectivity to London, Derby, and Nottingham. However, connectivity to other areas requires improvement. In the Midlands, journeys to Birmingham and Coventry take 53 minutes and 68 minutes respectively (with no direct rail service to Coventry). Connectivity to the major cities of the north, including Leeds and Manchester, is poor, as are some of the 'east-west' rail links to areas such as Peterborough and Cambridge. Connectivity to some southern areas, such as Thames Valley and Stansted Airport also require improvement.
- **Demographic change.** Increasing population who have more travel demands and an ageing population who have different needs.
- Understanding likely impacts of technology and carbon reduction agendas. New technology will have an impact on travel patterns and the needs of people. Growth must be managed and accommodated in a way which is consistent with environmental policy and the need to reduce impacts such as carbon emissions and air quality.
- The implications for freight of the UK's exit from the EU are uncertain. This may particularly affect the SRN, and is likely to influence future planning, especially in the freight 'Golden Triangle'.

PRIORITIES		TIMESCALE
•	Continue supporting Midlands Connect on their A46, A50, A5, and A42 studies.	Short-term (to 2025)
•	Continue supporting Midlands Connect on strategic rail projects such as the Midlands Hub.	
•	Continue engaging with key stakeholders regarding development of the business case for re-opening the Leicester-Burton Railway Line.	
•	Continue engaging with HS2 Ltd to ensure that Leicester and Leicestershire's interests are protected and/or advanced within the HS2 Phase 2b Hybrid Bill, for example the classic compatible link and early delivery of the Toton Hub station.	
•	Continue to promote rail as an alternative to private car for travel between cities and encourage active travel to and from stations.	
•	Continue to lobby and influence the franchisees to improve the quality of service on lines connecting Leicester to other cities within and outside the East Midlands region.	
•	Work with the rail industry, Midlands Connect, and other stakeholders to ensure that, as appropriate, the 'post-HS2 world' is reflected and planned for in future franchise planning/decision-making.	
•	Engage with local communities and other key stakeholders, as appropriate, to identify needs and potential solutions.	
•	Support commercial coach services to continue to deliver an alternative to rail for mid- and long-distance journeys.	
•	Provide quality and well-connected transport interchange facilities to meet local needs.	
•	Secure investment for a direct, reliable rail service between Leicester and Coventry.	Medium-term (to 2036)
•	Secure investment for, and delivery of, the A5 improvement corridor.	
•	Secure investment for, and delivery of, the A46 priority growth corridor.	
•	Secure investment for, and delivery of, improvements to the A42.	
•	Development of the existing Midland Mainline service to a modern service, fit for the future, which can compete favourably with the services offered by other cities e.g. Birmingham. This will include	

 electrification and upgrading to modern rolling stock. Adapt and innovate alongside technological developments in transport. Provide high quality, well-connected and easily 	
accessible transport interchange facilities to meet local needs.	
 Deliver on the potential of Leicester and Leicestershire's rail connectivity to achieve full benefits for the City and County economies. 	Long-term (to 2050)

Theme 2: Travel Around Leicester

Introduction

- 5.8 Leicester is the tenth largest and one of the fastest growing and most diverse cities in England. With an urban area of over 590,000 people it provides a key economic hub for the East Midlands. The city is relatively compact with a large retail, employment and leisure hub in the city centre. Outside the centre, residential neighbourhoods contain their own district centres for retail, leisure and community services. Large industrial and office-based employment hubs are found towards the edge of the city. Substantial housing and employment growth are planned and being delivered through urban extensions, largely to the North and West of the city, and central area regeneration, particularly along the River Soar.
- 5.9 Leicester is a primary centre offering important services and employment opportunities for both city and county residents. Nearly half of the workforce commutes into the city daily with around 30,000 people travelling into the city centre at peak times. Car, bus and freight movements in the city are largely served by a network of radial (spokes) and inner and outer orbital roads. These are crucial to the day-to-day working and economic prosperity of the city, but they also form the primary links to our County towns and rural settlements. Many parts of the key radial routes are constrained due to their Victorian in character and important local centres. A number of bus lanes and cycleways/pedestrian routes have been constructed over many years in the city supporting sustainable travel modes.
- 5.10 A substantial and stable commercial bus network, largely operated by First, Arriva, Centrebus and Stagecoach serves the city and surrounding areas. This is supplemented by three park and ride sites run by the city and county councils at Enderby, Birstall and Meynells Gorse.
- 5.11 There is a strong and growing awareness of the global climate change and local air quality and health challenges facing the city. The city's economy continues to show good growth and substantial housing development reflects strong demand throughout the city. Fast paced technological change is

- evident in the transport sector, particularly in cities, and new forms of transport and innovations to make travel easier are becoming mainstream.
- 5.12 Balancing these dynamic issues facing the city with a constrained highway network will require a package of effective measures supporting clean, innovative and sustainable travel modes.
- 5.13 Aims, challenges and priorities are outlined in greater detail below.

Aims, Challenges, and Priorities

AIMS

- Ensure decisions on the future of transport in the city deliver on the ambition to develop Leicester as a highly sustainable and prosperous place to live and work.
- Ensure residents, businesses and visitors can travel easily around, in and out of the Leicester Urban Area.
- Provide accessible, reliable and affordable sustainable transport choices which offer attractive and convenient alternatives to car use.
- Support economic growth, inward investment and job creation.
- Unlock and support sustainable housing growth, particularly in the central regeneration areas and urban edge locations.
- Contribute significantly to the delivery of good air quality, healthy lifestyles and positive climate change outcomes.
- Help to connect and create quality urban places in the city centre and neighbourhoods.

CHALLENGES

- Moving large numbers of people in a growing city The key challenge is to move large numbers of people, particularly during peak travel periods, around the city efficiently by sustainable transport modes.
- Managing the competing demands for road space by prioritising attractive
 public transport and cycling and walking travel alternatives to the car this is a significant challenge in a compact city where many key routes are
 constrained and often Victorian in terms of their scale and character. Cars will
 become "cleaner" over time, but this does not address the issue of limited roadspace and associated peak period congestion, particularly if the average
 number of passengers carried remains low.
- Support economic and housing growth despite generally strong
 investment in the local economy, productivity growth in the city is relatively low
 compared with the UK average. The impact of congestion on journey time,
 reliability and cost to business is a key challenge. There are significant
 challenges to meet the strong growth in housing demand by unlocking major
 development sites, in central and urban edge locations, that have expensive

and complicated infrastructure requirements.

- Climate Change, clean air and healthy living The city and county councils
 have declared a climate emergency and clean sustainable transport choices will
 play a key role in reducing carbon emissions to acceptable levels. 80% of
 Nitrogen Dioxide is created by road transport and poor air quality remains a
 problem in some locations. Meeting and bettering EU emissions targets is a key
 challenge. Levels of physical activity and related obesity remain a concern and
 transport choices can contribute significantly to improved health and wellbeing
 outcomes.
- **Infrastructure Gaps** Gaps exist within the bus, cycleway and pedestrian networks, particularly linking neighbourhoods and the city centre.
- Effective public transport provision and coordination reflecting the
 national trend the city has seen declining bus patronage, mirroring national
 trends. Good evidence exists of reversing this trend where high quality bus
 priority measures are introduced. Affordability of bus travel compared with other
 modes remains a key factor in modal choice. The coordination of bus operators
 and their services is required to deliver efficient and connected transport
 services.
- Road Safety continuing to improve road safety through local solutions such as speed cameras, 20mph zones and highway improvements remains a key challenge.
- Managing Transition transport solutions and options are typically developed and promoted by national, regional and local government. However, there are an increasing number of private sector developers who are offering transport solutions and services on a global scale (e.g. Google and Uber). The role of local authorities in delivering transport solutions and services will inevitably change as these mature.

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PRIORITIES	TIMESCALE
'Connected Leicester Hub and Spoke Plan'	Short-term (to 2025)
Deliver the first phase focussed on the North and West of the city, developed as part of the Transforming Cities Programme. This will focus on delivering key bus, walking and cycling enhancements noted below.	
Better Bus Services	
Develop better bus services, including through a Bus Partnership with local operators under the Bus Services Act (2017), potentially to include:	
 More efficient network by delivering bus priority infrastructure on key radial corridors and service/route optimisation. 	
 Improving passenger experience by providing good quality reliable information, improved driver behaviour, quality bus shelters and wi-fi. 	
Smart ticketing with contactless payment.	
Improved orbital routes.	
Consider options for more affordable fares for those least	

- able to access public transport.
- Newer, cleaner and where possible electric buses contributing to Clean Air Zone.
- Better joined up Marketing and Promotion.

Improved Transport Hubs

- Develop and deliver phased improvement of the Railway Station and St Margaret's Bus Station and sustainable transport links to deliver quality and well-connected integrated transport interchanges.
- Develop park and ride services potentially through improved hubs and links.

Healthier and Safer Streets

- Deliver Connecting Leicester programme to develop main cycle and pedestrian network including priority links within and adjacent to city centre and with neighbourhoods.
- Improve accessibility of transport networks and the associated public realm for the ageing population and those with visual and mobility impairments.
- Roll out Clean Air Zone plans for Leicester including supporting ultra-low emission vehicles and fleets.
- Deliver priority safety schemes, including an extended programme of 20mph and controlled school parking zones.
- Continue to work with the Leicester, Leicestershire and Rutland Road Safety Partnership to deliver a targeted programme of road safety initiatives.

Smart Transport

- Optimising transport systems ease congestion, bus services, parking, signals/signage/information.
- Introduce 'Bike Share'.
- Data analysis improve understanding of travel demands to improve service delivery.
- Roll out contactless parking services.

Behavioural Change

Complement investment in sustainable transport infrastructure, systems and services with an innovative, targeted, effective and ongoing package of behavioural change initiatives.

Workplace Parking Levy (WPL)

- Assess the potential for WPL to influence travel behaviour and support sustainable transport infrastructure projects, services and initiatives.
- Develop a business case and consult the business community and public.

•	'Connected Leicester Hub and Spoke Plan' - Deliver a second phase of the programme focussed on the South and East side of the city, supporting future planned growth.	Medium-term (to 2036)
•	Continued investment in delivering public transport, cycling and walking proposals outlined in the short-term priorities above.	
•	Deliver final phases of comprehensive improvement of the Railway Station to deliver quality and well- connected transport interchanges.	
•	Ensure development is well located to minimise need to travel and infrastructure requirements.	
•	Effective servicing of development sites identified in local plans– roads, bus services, cycleways, paths, travel plans.	
•	Plan for new transport infrastructure required to support Local Plans, Strategic Growth Plan, LLEP Local Industrial Strategy and Midlands Connect led regional infrastructure links.	
•	Consider options for new mass transit provision.	
•	Consider new Park and Ride sites/stops, particularly to the South and East of the City.	
•	Monitor and adapt to needs of smart mobility systems and services.	
•	Implementation of the Workplace Parking Levy if supported following consultation.	
•	Complete 'Connected Leicester Hub and Spoke Plan'. Continued investment in delivering public transport, cycling and walking proposals outlined in the short-term priorities above. Continue transport infrastructure investment to support future developments identified in Local Plans. Consider further mass transit options. Address pinch points in our radial and orbital routes. Monitor and adapt to needs of smart mobility systems and services.	Long-term (to 2050)

Theme 3: Travel Around Leicestershire

Introduction

- 5.14 Approximately 1 million people live in Leicester and Leicestershire (680,000 in the county), spread over an area of approximately 832 square miles. Of these, just under 50% are spread across the county towns, villages, and isolated rural settlements that surround the Leicester City area. Outside of the city, population density is just 860 people per square mile.
- 5.15 Leicestershire is well-equipped with leisure, residential, and business opportunities which encourage demand for travel across and around the county. This demand will grow as the developments identified in the borough and district authorities' Local Plans, such as the East Midlands Gateway and Lubbesthorpe, are built and occupied. Many residents in Leicestershire make use of adjacent highway networks, including the strategic road network, to access services in neighbouring counties or further afield. Many residents also travel to Leicester, which provides a centre for key work and leisure facilities.
- 5.16 The predominantly rural nature of the county presents viability challenges for medium- and long-distance public transport, which in turn means that opportunities for residents to travel by sustainable modes are limited. Where mid or long-distance bus and rail opportunities exist, they may be infrequent, with long journey times, and stops located at potentially inconvenient locations.
- 5.17 The challenges faced by people travelling by public or active modes mean that private car will continue to be the dominant mode of travel around Leicestershire. Therefore, future priorities must focus on both encouraging travel by sustainable modes and supporting the ability of drivers to move around the county. The introduction of the Major Road Network (MRN) will present new requirements for managing those roads which form part of the MRN but will also offer new opportunities for funding to improve connectivity and journey time reliability along these routes, including cross-boundary funding and collaboration. Leicestershire County Council's move to a Highways Asset Management Plan approach and introduction of the Network Management Plan will set out how the Council will manage the highway network as a whole to the benefit of residents, tourism, business and freight users. This will include working with neighbouring highway authorities.

Aims, Challenges, and Priorities

AIMS

- Continue to encourage travel by sustainable and active modes, where it is practicable.
- Improve journey time reliability for journeys by road.
- Improve safety for all users of the transport network.

- Manage the network to ensure the smooth and efficient flow of traffic, in line with the Network Management Duty.
- Commitment to play an active role with partners to inform local decision making to improve air quality.

CHALLENGES

- Leicestershire is a predominantly rural county. Long-distance bus or mass rapid transit services are rarely practicable or financially viable in rural counties. Travel by walking or cycling is equally poor in some areas.
- Unreliable journey times by road. These cause particular issues for commuters, residents accessing vital services, and last-mile business/freight travel.
- Mobility for those who do not have access to their own transport.
 Although demand for car travel remains high, car ownership is decreasing nationally. Future identification of needs and development of transport schemes will need to consider those who are unable to drive or access their own transport for reasons such as disability, affordability, age or concern for the environment.
- Supporting the growth agenda whilst guarding against urban sprawl. Ensuring that the right developments are built in the right places, through the planning process, will be vital if we are to deliver an efficient network which is fit for the future.
- Advances in technology. Developments in vehicle technology (electric vehicles, autonomous vehicles etc) will not be confined to urban areas. These vehicles will also need to use more rural links, where the necessary infrastructure may not be widely available.

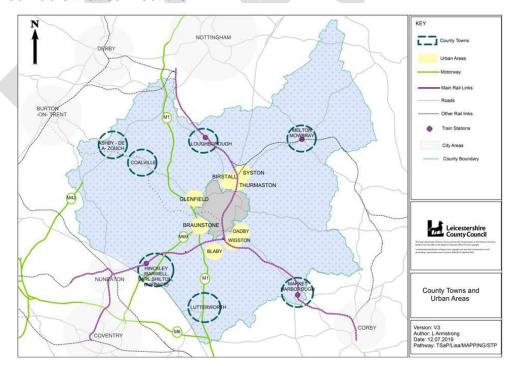
PRIORITIES	TIMESCALE
 Develop a cycling and walking strategy for Leicestershire, alongside continuing development of Choose How You Move and encourage active and sustainable travel options, where appropriate. 	Short-term (to 2025)
 Publish the refreshed Network Management Plan. 	
 Publish the County Local Transport Plan 4. 	
 Embed a risk-based approach to Asset Management. 	
 Deliver the first improvement scheme on Leicestershire's MRN. 	
 Continue to encourage use of the commercial bus network. 	
 Support Midlands Connect's work towards smart ticketing. 	
Continue to manage and maintain our road network, seeking to minimise the number of road casualties.	

 Engage with local communities and other key stakeholders as appropriate to identify needs and potential solutions. 	
 Integration of communications between the strategic road network and local highway network. 	Medium-term (to 2036)
 Develop use of technology on inter-urban and rural links around the county as appropriate, including adapting networks to support the potential for autonomous vehicle. 	
 Encourage the uptake and use of electric vehicles. 	
 Continue to adapt and maintain our road network as technologies emerge. 	Long term (to 2050)

Theme 4: Travel Around County Towns and Other Urban Areas

Introduction

5.18 The geography of Leicestershire is best described as a hub-and-spokes arrangement, where routes radiate out from the city of Leicester to the surrounding county towns. The city itself is surrounded by an agglomeration of settlements. The map below shows the relative position of the county towns and urban areas to Leicester City, and the major strategic rail and road corridors that connect them.



County towns, urban areas and the major strategic rail and road corridors that connect them

5.19 Each of these county towns has its own distinctive characteristics and provides vital services to people living in the surrounding rural area as well as

- the towns' own residents. They are broadly self-standing, with limited intertown travel. The individual nature of the towns means that a "one-size-fits-all" transport approach is not appropriate.
- 5.20 However, one thing which they all have in common is that they are facing particular challenges from growth, changing travel patterns and the changing nature of the high street. Future development will also increase demand for travel around and to/from the county towns, particularly for commuting.

The Urban Areas

- 5.21 The urban areas surrounding Leicester are:
 - Birstall
 - Blaby
 - Braunstone
 - Glenfield
 - Oadby
 - Syston
 - Thurmaston
 - Wigston
- 5.22 Unlike the county towns, there is often interaction and demand for cross-boundary travel between the urban areas. This is often due to:
 - Strategic development located close to area boundaries;
 - Demand for journeys (particularly commuter journeys) on key corridors and to access services in nearby districts; and
 - Key routes to major centres located through the urban areas.
- 5.23 The proximity of the urban areas to Leicester will result in these areas being a focus for development in the future, as outlined in the Strategic Growth Plan. This, in turn, will increase demand for travel around, between, and to/from and within the urban areas. In the short to medium term this will particularly be from developments to the North and West of Leicester (Ashton Green, Lubbesthorpe, North Thurmaston etc) and in the longer term from developments associated with the Strategic Growth Plan.
- 5.24 The LTAs are already involved in study work to better understand the future transport needs of the urban areas, and develop the optimum package of short, medium, and long-term measures.

Aims, Challenges, and Priorities

AIMS

- Support the continued growth of the county towns and other urban areas, whilst retaining their distinct characteristics.
- Ensure that the county towns and other urban areas are well-equipped to deal with future changes in travel and transport (e.g. electric vehicles).
- Improve connectivity to/from Leicester and within the local area by public transport, walking, and cycling.
- Facilitate the smooth flow of traffic to and around the county towns and other urban areas.
- Identify opportunities to use active travel programmes as key approaches to improve air quality and deliver public and societal benefits.

CHALLENGES

- Difficulties balancing economic growth and the unique characteristics of the individual county towns and other urban areas.
- Difficulties balancing future-proofing the network with the unique characteristics of the individual county towns and other urban areas.
- Poor connectivity to existing transport hubs.
- Self-contained nature of the county towns and other urban areas means that each place will have its own infrastructure requirements, challenges, and solutions.
- The population sizes of the county towns make it difficult to roll out some transport solutions and technological innovations due to economic viability.

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PRIORITIES	TIMESCALE		
 Carry out studies into each of the county towns to identify their individual challenges, opportunities, and needs. 	Short-term (to 2025)		
 Develop a programme for Local Cycling and Walking Infrastructure Plans. 			
 Engage with local communities and other key stakeholders as appropriate to identify needs and potential solutions. 			
 Carry out the South East Leicestershire Transport Strategy Area (SELTSA) study into the urban areas. 			
 "Quick-win" highway network improvements in the urban areas. 			
 Continue to encourage residents, workers and visitors to use passenger transport services in preference to the private car wherever possible, because of the environmental benefits of doing so. 			

 Encourage the use of electric vehicles including electric bicycles, cars, buses and freight where feasible. 	
Smaller-scale highway network improvements.	Medium-term (to
 Develop the understanding of the impacts of technological improvements, in particular electric vehicles. 	2036)
 Continue to support and work with partners to mitigate the impact of transport on air quality. 	
 Continue to engage with the LAs in developing their local plans and other relevant strategies/plans as required. 	Ongoing

Theme 5 Resilient Transport Network

Introduction

- 5.25 The LTAs are responsible for managing and maintaining substantial transport assets including over 3,000 miles of roads, over 1,500 traffic signal installations, over 100,000 street lights and over 1,200 major structures.
- 5.26 The authorities network management duties include the management of traffic and the co-ordination of roadworks to enable the efficient, effective and safe movement of people, goods and services.
- 5.27 As part of our network and asset management duties, the LTAs have plans in place which identify the important routes and transport infrastructure which will receive priority through maintenance and other measures, in order to maintain economic activity and access to key services. These routes include the Resilient Network, Major Road Network and key radial and orbital routes into and around the city and county towns. These routes are essential parts of the road network that are crucial to the economic and social life of the area.
- 5.28 Maintenance of the important road network assets is essential to the long-term well-being of the City and County. Our highway network is valued at £10.4 billion (County) and £3.6 billion (City). Highway bridges in particular play a vital role in ensuring the resilience of the road network and over the next 30 years many of these key assets will require significant maintenance.
- 5.29 Severe weather events are a key risk to the resilience and performance of the transport network. Climate change is expected to lead to more frequent extreme weather events, e.g. flooding, prolonged cold or heat-waves. The development of emergency plans to manage the impacts of severe weather and/or the failure of critical parts of the network is an essential element of the resilient and winter network management plan.

Aims, Challenges, and Priorities

AIMS

- Provision of safe, well maintained highways that support and encourage new housing development, economic growth and environmental objectives.
- The roll out of modern technologies across the network, utilising evidence gathered on the Major Road Network and from key radial routes to support end to end journey planning, better traffic management, minimising congestion & improving air quality.
- Optimising the capacity and resilience of the network.
- Minimise congestion and improving air quality at priority hotspots.
- Provision of a network which is resilient to traffic incidents and climate impacts.
- To facilitate public accessibility, health and well-being.

CHALLENGES

- Ageing road network and infrastructure.
- Historic urban road layouts which constrain development.
- Securing adequate funding for maintenance of an ever-increasing network size.
- Reduced revenue funding.
- Increasing car ownership and journeys.
- Delivering major maintenance and improvement schemes whilst minimising congestion and impacts on the public and economy.
- Embedding technological advances in asset and traffic management into the network management strategy.
- Establishing consistency between the Strategic and Major Road Network strategies and other important routes.

PRIORITIES	TIMESCALE
 Network assessment and improvement prioritisation linked to Strategic Growth Plan and emerging Local Plans. Funding bids for maintenance and capacity improvements. Resilient network incident management. Asset and traffic management systems development linked to new technologies. Developing more intelligent Urban Traffic Management Control systems to help optimise traffic flow and predict or react to incidents on the network. Prioritising junction capacity improvements for all modes of travel. Asset Data collection to plug gaps in network. 	Short-term (to 2025)
Strategic bridge maintenance programme	Medium-term (to

development and implementation.	2036)
 Integration of communications between the Strategic Road Network, Major Road Network, key radials and orbitals and the local road network. 	
 Develop use of technology on inter-urban and rural links around the County, as appropriate. 	

6. Delivering the Strategic Transport Priorities

Introduction

6.1 This priorities document provides a clear framework for improving and maintaining transport infrastructure across the city and county. Converting this to delivery on the ground to meet the challenges of climate change, congestion, air quality, health, economic and housing growth will require the efficient use of existing funds available to the LTAs, and identification of substantial new funding resources from external bodies.

Funding and resources

- 6.2 The LTAs have been very successful in securing external resources to help fund priority transport projects. This has amounted to approaching £300million since 2011. The long-term nature of this priorities document will allow the transport authorities to plan ahead, to secure the necessary resources for project delivery.
- 6.3 The following table provides a summary of the resources likely to be available for transport project delivery.

Area	Funding sources currently available
National	 DfT - National Productivity Investment Fund, Major Road Network, Transforming Cities, Large Local Majors. Rail Investment Strategy. Highways England Road Investment Strategy, Designated Funds. Defra – Clean Air Funds. Homes England - Housing Infrastructure Fund.
Regional	Midlands Engine Funds.Midlands Connect Funds.
Local	 LLEP - Local Growth Funds, Growing Places Fund, business rates. Council's capital and revenue programmes. Section 106 developer funds. Parking and enforcement fees and fines.

- Prudential borrowing.
- Charging schemes -The city council will be consulting on a workplace parking levy.
- 6.4 In making long-term plans for the area the LTAs need longer term certainty on funding. Councils have to bid into many different (competitive) government funding streams, which provide an unpredictable and short-term funding stream and place a significant strain on the limited revenue funding available for transport planning.
- 6.5 The LTAs are calling for stable, devolved infrastructure budgets, like Highways England and Network Rail receive. These devolved budgets should comprise five-year settlements sufficient to cover maintenance, small to medium enhancement projects and programmes to deploy or pilot new smart infrastructure technologies.
- 6.6 As well as increased funding for investment, it is important that the LTAs have the resources to increase transport capacity. It is essential therefore that enough revenue funding is available for local project development, network management and passenger transport operations. The reliance on LTAs to develop and deliver transport schemes (and associated study work) is no longer sustainable and is likely to require wider contributions from key stakeholders in the future. There is also a need for coordinated pooling of developer contributions on a cross-boundary basis to deliver the key infrastructure required.
- 6.7 Support from Government will also be required to potentially support new forms of local income generation, such as Workplace Parking Levy which will be consulted on for Leicester City.

Working Together

- 6.8 Many of the priorities identified in section 5 will have cross-boundary impacts. It will be essential for the LTAs to continue working together to deliver the priorities in a coherent fashion to ensure smooth travel across both the city and county as a whole.
- 6.9 To this end, the LTAs will continue to engage on a regular basis, identifying opportunities for joint working to deliver the priorities effectively. This may include:
 - Joint funding bids;
 - Developing coherent delivery programmes to take account of key dependencies and linkages between priorities in the City and County; and
 - Lobbying for strategic rail and road schemes to be included in network Rail and Highways England's programmes.

